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HEADQUARTERS  
UNITED STATES EUROPEAN COMMAND

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APO 128, US Forces  
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SUBJECT: Appendix 2 to Annex D, Intelligence, USCINCEUR OPLAN Nr  
100-1, Clandestine Collection Activities (C)

TO: See DISTRIBUTION

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FOR THE COMMANDER IN CHIEF:

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1 Incl  
App 2 to Annex D  
OPLAN Nr 100-1

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APPENDIX 2 TO ANNEX D TO USCINCEUR OPLAN NR 100-1

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Appendix 2 to Annex D Intelligence  
USCINCEUR OPLAN NR 100-1  
CLANDESTINE COLLECTION ACTIVITIES

1. SITUATION.

a. Reference:

- (1) "Unified Action Armed Forces (UNAAF)", JCS Publication Nr 2, 5 November 1959.
- (2) "Command Relationships Between the Central Intelligence Agency Organization and the Armed Forces in Active Theaters of War Where American Forces are Engaged", dated 27 August 1957.
- (3) USEUCOM Directive Number 40-7, subject: "Coordination of Intelligence Activities".

b. Definitions.

- (1) Clandestine Intelligence Activities - Those actions, excluding unconventional warfare, which are directed towards the acquisition of intelligence information or towards the performance of intelligence and counterintelligence operations against a foreign power by secret or illicit means, usually through the use of agent personnel.
- (2) Espionage - That intelligence activity which is directed toward the acquisition of information through clandestine operations.
- (3) Counterintelligence - That intelligence activity with its resultant product, which is devoted to destroying the effectiveness of inimical foreign intelligence activities, and to the protection of information, personnel, installations, and materiel against espionage, subversion or sabotage. Counterintelligence includes the process of procuring, developing, recording and disseminating information concerning hostile clandestine activity and of penetrating, manipulating, or repressing individuals, groups, or organizations conducting or capable of conducting such activity.
- (4) Intelligence Coordinating Committee, Berlin (ICCB) - A committee of US Intelligence Community Representatives in Berlin which advises and assists the United States Commander, Berlin (USCOB) in his responsibilities to coordinate US intelligence activities in Berlin. The Chairman of ICCB is appointed by USCOB.
- (5) Intelligence Coordinating Committee, Germany (ICCG) - An intelligence coordinating committee composed of senior intelligence representatives of USAREUR, NAVEUR, USAFE and CIA. The Coordinator and Special Advisor, Germany (OCA) functions as Chairman of the ICCG.

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(6) CIA Chiefs of Station - Senior representatives of the Director of Central Intelligence (DCI) conducting espionage and counter-espionage operations in peacetime in or from a specific geographic area. Each Chief of Station is the "Designated Representative" for carrying out responsibilities of the DCI in the country in which he is stationed.

(7) Command Relationships Agreement (CRA) - An agreement approved by the Joint Chiefs of Staff in 1957 and concurred in by the Director of Central Intelligence which sets forth basic principles governing the military command relationships between the Armed Forces and CIA in the conduct of unconventional warfare, clandestine intelligence, psychological warfare and other activities in active theaters of war.

(8) Senior War Planner Europe (SWPE) - The individual responsible for all CIA war planning within the geographical area of USCINCEUR responsibility.

(9) CIA Force, Europe (CIAEUR) - That part of the CIA organization which comes under USCINCEUR control in the event of full or partial implementation of the CRA in the USEUCOM area.

(10) Commander, Central Intelligence Agency Force, Europe (COMCIAEUR) - An individual designated by the Director of Central Intelligence acceptable to USCINCEUR to command CIAEUR. He will function in a manner similar to commanders of military component commands.

c. General.

(1) While the Central Intelligence Agency has primary responsibility for US clandestine intelligence activities abroad, clandestine intelligence activities will be conducted by US military forces as a normal part of intelligence activities in support of military operations. The authority to conduct clandestine intelligence activities is inherent in the exercise of military command and in the missions and tasks prescribed in the Joint Strategic Capabilities Plan and other approved plans and directives of the Joint Chiefs of Staff. National directives specifically provide that military forces may conduct supplementary espionage, including espionage to obtain scientific, technical, and economic information in order to satisfy departmental intelligence needs; conduct clandestine counterintelligence activities necessary for the security of their personnel, commands, activities and installations, and conduct liaison with foreign clandestine services or, concerning the clandestine activities listed above, with foreign intelligence or security forces.

(2) Clandestine intelligence activities will be conducted by service component commanders in support of the mission assigned to the component commander. Service component commanders will also conduct clandestine intelligence activities in response to requirements levied by Hq USEUCOM in support of USCINCEUR's mission. Clandestine intelligence collection requirements levied on the component

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commands by the service departments which conflict with requirements levied by Hq USEUCOM will be brought to the attention of USCINCEUR.

(3) In peacetime, military clandestine intelligence resources will normally remain under the direct command of the service component commanders except when a specific limited operation requires establishment of a joint task force. USCINCEUR is responsible for joint planning of clandestine intelligence activities at his command level and for such coordination with the Central Intelligence Agency as is necessary for such planning. Component commanders are responsible for operational planning of clandestine intelligence activities at their command level and for coordination with CIA as necessary for such planning.

(4) Except for situations in which the Command Relationships Agreement (CRA) is activated, the Director of Central Intelligence (DCI) is charged by national directive with the coordination of clandestine activities conducted in the USCINCEUR area of responsibility and with the coordination of clandestine activities with overt collection efforts. Coordination of military clandestine intelligence activities will be effected with appropriate activities of the Central Intelligence Agency as required, including the coordination of operations by operating units in the field.

(5) West Berlin, because of its unique location within Soviet held territory, provides a most profitable area for the recruitment of assets and the staging of clandestine intelligence operations. In view of the sensitive international position of West Berlin, special attention must be given to effective coordination of clandestine intelligence activities conducted in, mounted from or staged through the city in order to assure adequate coverage of intelligence targets without undesirable duplication or uncoordinated overlap. The DCI has departed from his practice of having a single "Designated Representative" in each country and named the senior CIA officer in Berlin as his "Designated Representative" to carry out responsibilities of the DCI in this local area.

2. MISSION.

USEUCOM will employ clandestine intelligence resources in support of the command mission to assist United States Governmental agencies, adjacent commands and Allied Commands in counteracting Soviet expansionist activities; to prepare for and to conduct operations short of general war to terminate local aggression if it occurs; and as a deterrent to general war to prepare for general war between the Soviet Bloc and the United States with its Allies.

3. EXECUTION.

a. Concept of Operations.

(1) This appendix sets forth the concept and assigns responsibilities for the employment and coordination of military clandestine intelligence activities within the US European Command to insure

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effective intelligence operations in peacetime, to improve the likelihood of warning of the imminence of hostilities, and to enable a smooth transition from a peacetime to a wartime situation.

(2) Clandestine intelligence activities conducted by Commanders of the Service Components will support the execution of the USEUCOM mission, with emphasis upon provision of earliest possible warning of hostile attack and the security of forces.

(3) Clandestine intelligence collection resources will be used to augment other collection means. The difficulties involved in acquiring and maintaining clandestine resources require that they not be developed or employed where other available means of intelligence collection can be used effectively.

(4) USCINCEUR will support the development of clandestine collection assets by component commanders in peacetime and will participate in planning for the wartime organization and use of clandestine collection assets of the component commands.

(5) USCINCEUR will conduct periodic conferences for the coordination of intelligence activities within the USEUCOM; including consideration of clandestine activities as necessary. To facilitate development of a more closely coordinated theater intelligence community, such conferences will be held at least once each quarter.

(6) Provision for the development and coordination of clandestine intelligence activities will be included in USCINCEUR Contingency OPLANs covering situations short of general war. As part of this program, USCINCEUR will develop recommendations as to the type conditions under which it will be requested that the CRA be activated for limited geographical areas.

(7) Since geographical limitation of areas of responsibility is impracticable in the clandestine intelligence field, inter-command coordination is required to prevent unnecessary duplication of effort, reduce operational losses caused by multiple and uncoordinated attacks on the same target, and insure adequate coverage to support USCINCEUR missions.

(8) As a general rule, coordination with respect to operational policy, planning, and requirements in the clandestine field will be effected with CIA at the military component command level. Such coordination, as is necessary at the operational level with respect to specific activities, should be conducted on a strict "need to know" basis.

(9) Clandestine intelligence collection requirements will be developed primarily in support of planned military operations reflected in USCINCEUR OPLANs and Contingency OPLANs.

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(10) When the satisfaction of a requirement is beyond the mission or capability of a single component force and necessitates the utilization of the resources of more than one component commander in a joint operation to accomplish a specific limited objective, a joint task force may be established. In such event, the organizational integrity of elements contributed by component commands (including established espionage nets) will be preserved to the maximum extent practicable.

(11) US clandestine collection resources will be employed in such a manner to assure that control of these resources remains in US hands. Clandestine collection activities of USEUCOM will remain outside the command framework of the North Atlantic Treaty Organization (NATO) and its Allied Military Commands and Agencies.

(12) USCINCEUR will provide the point of contact between SHAPE and the USEUCOM component commands conducting clandestine intelligence activities for any SACEUR clandestine intelligence collection requirements. USCINCEUR will keep appropriate US staff elements of SHAPE advised concerning acceptance of any such requirements, results of action taken to meet such requirements, and other planned actions in support of SACEUR.

b. Assignment of Tasks.

(1) CINCUSAREUR, CINCUSNAVEUR, CINCUSAFE.

(a) Conduct such clandestine intelligence activities in time of peace as are required to support USCINCEUR in the accomplishment of his assigned missions and to provide a minimum of 8 to 10 days warning of hostile attack, detect significant build-up of hostile forces in critical areas, and assure appropriate pre-D-Day surveillance of high priority targets.

(b) Plan and prepare for the conduct of clandestine intelligence activities as required for support of USEUCOM war plans.

(c) Coordinate clandestine intelligence activities with those of other US commands and agencies to the maximum feasible extent with a view to increasing efficiency and eliminating unnecessary and unprofitable duplication of effort.

(d) Provide representation to the ICGG, and such other committees as may become necessary for the coordination of military clandestine intelligence activities with those of other agencies.

(e) Submit to USCINCEUR for review operational programs for clandestine activities prior to the coordination of such programs with CIA at the field level.

(f) Submit to USCINCEUR clandestine intelligence collection requirements for support of war plans at such times and in such

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format as is directed for cross-servicing with other component commanders and theater coordination with CIA. Such cross-servicing and coordination will enable determination as to which requirements can be fulfilled by resources available to agencies within the theater and which must be forwarded to the JCS for further action.

(g) Submit to USGINCEUR clandestine intelligence operations support requirements such as specialized transportation, logistical, communications and technical aids for support of peacetime or wartime activities when such support requirements involve more than one component command and theater coordination is required.

(h) Participate in the creation and utilization of such common support or training facilities as may be necessary for the conduct of clandestine intelligence operations.

(i) Keep USGINCEUR advised of the scope and extent of current clandestine intelligence operations in sufficient detail to enable review, assessment and identification of possible coordination problems, and to facilitate a smooth transition from peace to a war situation.

(2) CINCUSAREUR

(a) Assure that arrangements in Berlin provide for coordination of US overt intelligence collection activities with clandestine activities when this is required.

(b) Assure that intelligence matters of coordination not resolved in Berlin are referred to higher echelons for resolution.

c. Relationships with CIA.

(1) It is understood by USCINCEUR that the CIA Senior War Planner, Europe (SWPE) will:

(a) Serve as the central point of contact for USCINCEUR for the submission of military requirements and the preparation of CIA plans for the peacetime development of clandestine intelligence collection capabilities to support USCINCEUR in general war.

(b) Serve as central point of contact for USCINCEUR in order to arrange for CIA clandestine intelligence support for contingency planning required for military operations in situations short of general war.

(c) Prepare plans for the conduct of clandestine intelligence collection activities by COMCIAEUR as required for the support of USCINCEUR wartime operations.



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(d) Establish procedures for contact between appropriate CIA elements and the commanders of joint task forces which may be established by USCINCEUR, including direct contact with CIA Headquarters, Washington.

(2) In peacetime, CIA Chiefs of Station in USCINCEUR's area of responsibility will be requested to:

(a) Assure field coordination of their appropriate clandestine collection activities with military commanders concerned.

(b) Provide as appropriate clandestine intelligence collection support to USCINCEUR and his component commanders.

(c) Participate with USCINCEUR component commands in the creation and utilization of common support facilities, joint training facilities and in the establishment and/or operation of committees where such will facilitate coordination.

(d) Keep USCINCEUR, or his designated representatives, appropriately informed of the espionage and clandestine counter-intelligence activities and operations, conducted by the CIA in or from USCINCEUR's area of responsibility, including liaison between CIA and foreign military establishments.

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OFFICIAL:

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