

**OFFICE OF THE  
SECRETARY OF DEFENSE**

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**DEPARTMENT OF DEFENSE BUDGET  
FISCAL YEAR (FY) 2022**

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**May 2021**



**Justification for FY 2022**

**COUNTER-ISLAMIC STATE OF IRAQ AND SYRIA (ISIS)  
TRAIN AND EQUIP FUND (CTEF)**

The estimated cost of this report or study for the Department of Defense is approximately \$7,720 for the 2021 Fiscal Year. This includes \$150 in expenses and \$7,570 in DoD labor.

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**FY 2022 COUNTER-ISIS TRAIN AND EQUIP FUND (CTEF) REQUEST**

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**I. BUDGET SUMMARY**

The United States Government remains committed to the enduring defeat of ISIS, primarily working by, with, and through vetted partner forces. Since its inception, the Counter-ISIS Train and Equip Fund (CTEF) has been a crucial part of the United States' whole-of-government approach to the enduring defeat of ISIS. The CTEF explicitly supports the Department of Defense's (DoD) efforts to work by, with, and through the Iraqi Security Forces (ISF) and vetted Syrian groups and individuals (VSGI) to prevent an ISIS resurgence.

The details that follow represent the Department's best assessment of areas where CTEF support is required, and a best estimate of associated funding. Due to the dynamic nature of the counter-ISIS fight, changing requirements on the ground, and timelines involved, the DoD will notify details of obligations to the congressional defense committees, as required by the CTEF legislation.

| <b>Budget Summary (\$ in Millions)</b> | <b>FY 2020 Actuals<sup>/1</sup></b> | <b>FY 2021 Enacted<sup>/2</sup></b> | <b>FY 2022 Request</b> |
|--|-------------------------------------|-------------------------------------|------------------------|
| Iraq Train and Equip Requirements      | \$595.0                             | \$510.0                             | \$345.0                |
| Syria Train and Equip Requirements     | \$200.0                             | \$200.0                             | \$177.0                |
| <b>TOTAL</b>                           | <b>\$795.0</b>                      | <b>\$710.0</b>                      | <b>\$522.0</b>         |

*/1 Includes Division A, Title IX of the Consolidated Appropriations Act, 2020 (P.L. 116-93)*

*/2 Includes Division C, Title IX of the Consolidated Appropriations Act, 2021 (P.L. 116-260)*

**II. IRAQ PROGRAM SUMMARY**

Following ISIS's territorial defeat and the decimation of the ISIS hybrid conventional army, DoD and U.S. Central Command (USCENTCOM), together with Coalition and vetted partner forces, have made significant gains in the continued disruption of ISIS networks and safe-havens. ISIS is evolving from local attacks to more complex terrorist attacks increasingly using improvised explosive device (IED) attacks, ambushes, and assassinations to influence the population. CTEF support - together with the U.S. and Coalition air and intelligence support - enabled the ISF to end ISIS territorial control in Iraq. However, its terrorist remnants are working toward the group's potential recovery by exploiting security gaps and attempting to rebuild combat power for future operations against population centers and infrastructure. CTEF enables the ISF to apply continued pressure against ISIS, forcing a regress in ISIS's operational capacity and effectiveness. Our goal is to increase the capabilities and capacity of the ISF such that they can independently manage the threat from ISIS. While the ISF has made significant progress, continued financial support from the

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U.S. Government is required to train and equip designated, vetted ISF units to enable them to continue to lead the defeat ISIS (D-ISIS) mission.

The D-ISIS strategy relies on CTEF support to the ISF, including the Iraqi Counter-Terrorism Service (CTS), to develop, integrate, and execute counterterrorism (CT) activities independent of significant Coalition enabling support. CTEF enables CT advising and specialized CTEF equipment while enhancing ISF capacity to integrate and apply combat power to cripple any ISIS resurgence. With continued CTEF investment, our vetted partner forces in Iraq will have the means required to prevent the resurgence of ISIS, contributing to increased stability in Iraq and the region, fully aligned with U.S. strategic objectives.

**Year-Over-Year Financial Activity Plan Summary**

| <b>Category (\$ in Millions)</b>           | <b>FY 2020 Actuals</b> | <b>FY 2021 Enacted</b> | <b>FY 2022 Request</b> |
|--|------------------------|------------------------|------------------------|
| Training and Equipping                     | \$150.0                | \$282.8                | \$20.0                 |
| Logistical Support, Supplies, and Services | \$40.0                 | \$80.0                 | \$35.0                 |
| Stipends                                   | \$304.0                | \$0.0                  | \$240.0                |
| Infrastructure Repair, and Renovation      | \$23.0                 | \$23.0                 | \$30.0                 |
| Sustainment                                | \$78.0                 | \$124.2                | \$20.0                 |
| <b>TOTAL</b>                               | <b>\$595.0</b>         | <b>\$510.0</b>         | <b>\$345.0</b>         |

**Training and Equipping.** The funding decrease from FY 2021 to FY 2022 is attributable to a shift in the Combined Joint Task Force – Operation Inherent Resolve (CJTF-OIR) operational framework, from counteroffensive capabilities to CT and sustainment operations. In response to this modification, the Department anticipates a reduction in new orders of major end items, as well as a change to increased vetted local procurement using host nation vendors to provide niche capabilities, individual equipment, and ammunition.

**Logistical Support, Supplies, and Services.** The funding reduction in the FY 2022 budget request is attributable to Base Life Support services shifting from CJTF-OIR to the Government of Iraq (GoI) as the GoI assumes an increasing share of future logistical requirements.

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**Stipends.** CJTF-OIR suspended the CTEF-funded Peshmerga stipend program in FY 2021 in anticipation of a drawdown of counteroffensive operations. However, the operational environment requires a revised plan for the program, extending it through FY 2022. Stipends contribute to the maintenance of vetted Peshmerga forces as they continue operations against ISIS and help provide force protection to U.S. and Coalition forces in Iraq.

**Infrastructure Repair and Renovation.** The increase from FY 2021 to FY 2022 is attributable to the GoI's identification of critical infrastructure repairs, together with antiquated security infrastructures that require repair to sustain D-ISIS operations. Moreover, because of Iraqi limitations in funding, staffing, training, and other essential infrastructure elements, an identified need exists to support GoI/ISF detention facilities for ISIS detainees.

**Sustainment.** The funding reduction from FY 2021 to FY 2022 is attributable to ISF assuming a larger share of sustainment costs of their equipment. CJTF-OIR's FY 2022 funding efforts will solidify depot-level maintenance capabilities, while also anticipating projected costs associated with COVID-19 mitigation for designated ISF forces.

**A. IRAQ MINISTRY OF DEFENSE (MoD) PROGRAM SUMMARY**

**Iraqi Army (IA).** Vetted IA units are the most critical organization within the ISF for defeating external and conventional threats. The IA remains the GoI's center of gravity for the continued defeat-ISIS mission. CTEF support will continue to the IA in the form of individual equipment, ammunition, and small arms.

**Owat Khasah (QK).** Modeled after the U.S. Army Rangers, the QK is a special operations, light infantry force capable of conducting air assault operations, reconnaissance, and direct action missions focusing on operating in austere, rural environments. CTEF support will continue to the QK in the form of individual equipment, ammunition, and small arms.

**B. IRAQ COUNTER TERRORISM SERVICE (CTS) PROGRAM SUMMARY**

The Iraqi Counter-Terrorism Service (CTS) is independent and separate from the Iraqi Ministry of Defense (MoD) and Ministry of the Interior (MoI) under the Prime Minister. Created by the United States, it has a three-tiered organizational structure, which includes the CTS headquarters, the Counter-Terrorism Command (CTC), and three Iraqi Special Operations Forces (ISOF) Brigades.

The CTS engages in warrant-based, intelligence-driven operations against ISIS elements across Iraq. In FY 2022, efforts for the CTS focus on equipping the CTS to be a fully mission capable force, emphasizing continued development and modernization of its CT

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capabilities, replacing destroyed equipment, standardizing communications systems, and solidifying its maintenance sustainment capabilities. In FY 2022, the CTS training plan reduces equipment procurement to the ISOF Brigades.

**C. IRAQ MINISTRY OF INTERIOR (MoI) PROGRAM SUMMARY**

The Iraqi MoI plays a crucial role in establishing and maintaining internal security within the borders of Iraq. MoI units, including the Federal Police (FP), Territorial Interdiction Forces, Emergency Response Battalions (ERB), and Border Guard Force (BGF), will continue to play a critical role in defeating and denying freedom of maneuver to ISIS remnants seeking to rebuild their capacity or regain territory in Iraq.

**Federal Police (FP).** Iraq's FP's primary role within the MoI is counterterrorism and serving as a national police force. The FP fills the gap between the army and local police. CTEF support to the FP will continue in the form of individual equipment, ammunition, and small arms.

**Territorial Interdiction Forces.** Territorial Interdiction Forces' primary mission is national boundary security, focusing on preventing ISIS' freedom of movement between Iraq and Syria and protecting remote Iraqi communities. CTEF support to the Territorial Interdiction Forces will continue in the form of individual equipment, ammunition, and small arms.

**Emergency Response Battalions (ERB).** ERBs focus on security and counter-insurgency tactics, and serving as a quick reaction force to augment local police during emergencies, including D-ISIS operations. ERBs play a key role in remote areas where the ISIS insurgency is present. CTEF support to ERBs will continue in the form of individual equipment, ammunition, and small arms.

**Border Guard Force (BGF).** The BGF protects Iraq's international and inter-provincial border crossings and collects legal border-crossing fees. The BGF has two essential functions: (1) preventing illegal entry into Iraq and (2) apprehending personnel attempting to smuggle illicit weapons and narcotics. Moreover, the BGF reduces ISIS' unlawful collection of taxes while limiting the trafficking of persons – two critical methods of revenue generation for ISIS. These BFG missions are vital to GoI's writ of sovereignty and preventing ISIS regeneration and sustainment.

**D. MINISTRY OF PESHMERGA AFFAIRS (MoPA) PROGRAM SUMMARY**

The MoPA forces in the Iraqi Kurdistan Region continue to remain an essential part of the ISF's overall counter-ISIS operational design, providing a hard northern flank through which ISIS cannot penetrate. In this role, Peshmerga forces are a critical part of the



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continued fight against ISIS and an essential component of Iraq's internal security apparatus. Per Article 9 of the Iraqi Constitution, Peshmerga forces play a vital role in eliminating ISIS from Iraq and ensuring Iraq and the broader region's security and are essential for the region's long-term security. CJTF-OIR will continue to support designated vetted Peshmerga forces (Regional Guard Brigades) through training, equipment divestitures, stipends, and sustainment support provided through the CTEF.

**III. REQUIREMENTS IN IRAQ BY FINANCIAL ACTIVITY PLAN CATEGORY**

**A. TRAINING AND EQUIPPING**

The FY 2022 Training and Equipping request would provide resources to continue divestment of small arms, ammunition, vehicles, and other military equipment to the ISF to enhance D-ISIS capabilities.

| Government of Iraq Ministry<br>(\$ in Millions) | Training and Equipping<br>FY 2022 Request |
|---|---|
| MoD   | \$12.1                                    |
| CTS   | \$2.3                                     |
| MoI   | \$0.6                                     |
| MoP   | \$5.0                                     |
| <b>TOTAL</b>                                    | <b>\$20.0</b>                             |

**MoD.** CJTF-OIR support of the MoD will transition away from the purchase of Brigade equipment sets and large equipment. Equipping will primarily consist of select mobility equipment, individual equipment, small arms, and ammunition in support of D-ISIS operations.

| MoD Training and Equipping |           |          |                     |
|----------------------------|-----------|----------|---------------------|
| Mobility Equipment         | Unit Cost | Quantity | Total Cost Estimate |
| Water tanker               | \$148,035 | 6        | \$888,210           |
| Fuel tanker                | \$164,130 | 6        | \$984,780           |
| Rubber Removal System      | \$627,010 | 1        | \$627,010           |

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| <b>MoD Training and Equipping</b>       |                  |                 |                            |
|---|------------------|-----------------|----------------------------|
| <b>Total Mobility Equipment</b>         |                  |                 | <b>\$2,500,000</b>         |
| <b>Misc Equipment</b>                   | <b>Unit Cost</b> | <b>Quantity</b> | <b>Total Cost Estimate</b> |
| Sight, Reflex Collimator                | \$600            | 1,000           | \$600,000                  |
| <b>Total Misc Equipment</b>             |                  |                 | <b>\$600,000</b>           |
| <b>Training</b>                         | <b>Unit Cost</b> | <b>Quantity</b> | <b>Total Cost Estimate</b> |
| RAID Tower (Portable)                   | \$1,000,000      | 9               | \$9,000,000                |
| <b>Total Training</b>                   |                  |                 | <b>\$9,000,000</b>         |
| <b>Total MoD Training and Equipping</b> |                  |                 | <b>\$12,100,000</b>        |

**CTS.** Training and equipping will continue per the CTS training plan developed and executed by the Special Operations Advisory Group in coordination with the Combined Joint Special Operation Task Force-Iraq. Equipping will primarily consist of individual equipment (niche capability) and small arms in support of CTS D-ISIS operations.

| <b>CTS Training and Equipping</b>       |                  |                 |                            |
|---|------------------|-----------------|----------------------------|
| <b>Weapons</b>                          | <b>Unit Cost</b> | <b>Quantity</b> | <b>Total Cost Estimate</b> |
| Sniper Rifle                            | \$6,600          | 100             | \$660,000                  |
| <b>Total Weapons</b>                    |                  |                 | <b>\$660,000</b>           |
| <b>Misc Equipment</b>                   | <b>Unit Cost</b> | <b>Quantity</b> | <b>Total Cost Estimate</b> |
| Optical Sight                           | \$710            | 2,000           | \$1,420,000                |
| GPS                                     | \$200            | 1,000           | \$200,000                  |
| <b>Total Misc Equipment</b>             |                  |                 | <b>\$1,620,000</b>         |
| <b>Total CTS Training and Equipping</b> |                  |                 | <b>\$2,280,000</b>         |

**MoI.** Equipping will primarily consist of individual equipment and small arms supporting the planned transition of the MoI from a paramilitary force to a national law enforcement force.

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| <b>MoI Training and Equipping</b>       |                  |                 |                            |
|---|------------------|-----------------|----------------------------|
| <b>Misc Equipment</b>                   | <b>Unit Cost</b> | <b>Quantity</b> | <b>Total Cost Estimate</b> |
| Sight, Reflex Collimator                | \$600            | 1,000           | \$600,000                  |
| <b>Total MoI Training and Equipping</b> |                  |                 | <b>\$600,000</b>           |

**MoPA.** MoPA training will focus on CT, light infantry tactics, wide-area security operations, and continued force generation of designated Peshmerga units. MoPA Training and Equipping support will focus on small unit niche capabilities, primarily in Brigade-level intelligence, including use of Unmanned Aircraft Systems (UAS).

| <b>MoPA Training and Equipping</b>       |                  |                 |                            |
|--|------------------|-----------------|----------------------------|
| <b>UAS Equipment</b>                     | <b>Unit Cost</b> | <b>Quantity</b> | <b>Total Cost Estimate</b> |
| Puma UAS Systems                         | \$1,000,000      | 5               | \$5,000,000                |
| <b>Total MoPA Training and Equipping</b> |                  |                 | <b>\$5,000,000</b>         |

**B. LOGISTICS SUPPORT, SUPPLIES, and SERVICES**

The FY 2022 Logistics Support, Supplies, and Services account provides for transportation and storage of CTEF equipment utilized in the D-ISIS mission, from CONUS to Kuwait, and provides the only avenue for direct shipments into Iraq. Transportation costs include the regular shipping of equipment employing Sea Lines of Communication (SLOC), as well as operational requirements, which utilize One-Time-Only (OTO) vessels and Special Assignment Airlift Missions (SAAMs). The FY 2022 Logistics Support, Supplies, and Services account also provides appropriate support to conduct humane detention and repatriation of ISIS foreign fighters. This includes costs to pack, crate, and handle associated CTEF equipment, material, and vehicles. Under this section, Heavy Lift Contracts will support all intra-theatre CTEF transportation movement requests with contracted vehicle support from flatbed trucks, cranes, forklifts, and force protection personnel during convoy operations.

| <b>Logistical Support, Supplies, and Services</b> |                            |
|---|----------------------------|
| <b>Requirements</b>                               | <b>Total Cost Estimate</b> |
| Equipment Maintenance Support                     | \$2,000,000                |
| Transportation Support                            | \$1,000,000                |

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| <b>Logistical Support, Supplies, and Services</b>       |                     |
|---|---------------------|
| DSCA Transportation                                     | \$30,000,000        |
| Contracted Line Haul, Heavy Lift                        | \$2,000,000         |
| <b>Total Logistical Support, Supplies, and Services</b> | <b>\$35,000,000</b> |

**C. STIPENDS**

**MoPA.** The Department's FY 2021 request suspended the Peshmerga stipend program in anticipation of a drawdown of counteroffensive operations. However, CJTF-OIR reversed its decision based on changes to operational conditions. The Peshmerga provide a strategic backstop to shut down ISIS re-entry points and help provide force protection to U.S. and Coalition forces.

| <b>Stipends</b>       |                     |                 |                            |
|-----------------------|---------------------|-----------------|----------------------------|
| <b>Stipends</b>       | <b>Monthly Cost</b> | <b>Quantity</b> | <b>Total Cost Estimate</b> |
| Stipends              | \$20,000,000        | 12              | \$240,000,000              |
| <b>Total Stipends</b> |                     |                 | <b>\$240,000,000</b>       |

**D. INFRASTRUCTURE REPAIR AND RENOVATION**

Although ISIS' physical caliphate is defeated, Iraq's internal security and economic prosperity remain under threat from ISIS' continued ability to maneuver in the Anbar and Salah Al-Din provinces. Current key objectives for the defeat-ISIS campaign include securing borders and protecting infrastructure and the populace through CTEF support. This support will take the form of ISF facility and range improvements, border security enhancements, and GoI/ISF detention facilities for captured ISIS fighters. Funding for detention facilities' will improve security and humane conditions for ISIS detainees awaiting rehabilitation and repatriation. Repair and renovation of existing Iraqi facilities, training of guard force(s), sustainment support and basic basecamp services, and new construction of Iraqi detention facilities will enable security and transfer of Iraqi ISIS detainees to and within the GoI.

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| <b>Infrastructure Repair and Renovation</b>                         |                            |
|---|----------------------------|
| <b>Requirements</b>   | <b>Total Cost Estimate</b> |
| Infrastructure Repair and Renovation including Detention Facilities | \$30,000,000               |
| <b>Total Infrastructure Repair and Renovation</b>                   | <b>\$30,000,000</b>        |

**E. SUSTAINMENT**

The FY 2022 CTEF Sustainment request provides resources across multiple classes of supply (Subsistence, Military Clothing, Petroleum Products, Construction Material, Medical Materials, and Repair Parts) with the intent of supporting the ISF's ongoing force generation and operational initiatives.

**MoD.** Sustainment support to the MoD will include Class IV (construction material), Class VIII (medical material), Class IX (repair parts) for vehicles and weapons.

| <b>MoD Sustainment</b>           |                            |
|----------------------------------|----------------------------|
| <b>Requirements</b>              | <b>Total Cost Estimate</b> |
| Class IV (Construction Material) | \$1,000,000                |
| Class VIII (Medical Material)    | \$500,000                  |
| Class IX (Weapons Parts)         | \$1,000,000                |
| Class IX (Vehicle Parts)         | \$1,000,000                |
| <b>Total MoD Sustainment</b>     | <b>\$3,500,000</b>         |

**CTS.** Sustainment support to the CTS will consist of Class VIII (medical material) and Class IX (repair parts) for vehicles and weapons.

| <b>CTS Sustainment</b>        |                            |
|-------------------------------|----------------------------|
| <b>Requirements</b>           | <b>Total Cost Estimate</b> |
| Class VIII (Medical Material) | \$500,000                  |
| Class IX (Vehicle Parts)      | \$1,000,000                |

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| <b>CTS Sustainment</b>       |                    |
|------------------------------|--------------------|
| Class IX (Weapons Parts)     | \$1,000,000        |
| <b>Total CTS Sustainment</b> | <b>\$2,500,000</b> |

**MoI.** Support to the MoI will include Class VIII (medical material) and Class IX (repair parts) for vehicles and weapons.

| <b>MoI Sustainment</b>          |                            |
|---------------------------------|----------------------------|
| <b>Requirements</b>             | <b>Total Cost Estimate</b> |
| Class VIII (Medical Material)   | \$500,000                  |
| Class IX (Weapon Repair Parts)  | \$500,000                  |
| Class IX (Vehicle Repair Parts) | \$1,000,000                |
| <b>Total MoI Sustainment</b>    | <b>\$2,000,000</b>         |

**MoPA.** Support to the MoPA will include Class I (subsistence), Class III (petroleum and fuels), Class IV (construction material), Class VIII (medical materials), and Class IX (repair parts) for vehicles and weapons. Vetted MoPA forces suffer from chronically underdeveloped and underfunded sustainment programs. CTEF sustainment support will enhance MoPA logistical capabilities. Without adequate sustainment, the MoPA will suffer reduced readiness rates, decreasing to unacceptable levels that will hinder D-ISIS operations and reduce maintenance levels of existing CTEF purchased equipment and material.

| <b>MoPA Sustainment</b>         |                            |
|---------------------------------|----------------------------|
| <b>Requirements</b>             | <b>Total Cost Estimate</b> |
| Class I (Subsistence)           | \$4,500,000                |
| <b>MoPA Sustainment</b>         |                            |
| Class III (Petroleum and Fuels) | \$4,000,000                |
| Class VIII (Medical Material)   | \$1,500,000                |
| Class IX (Weapons Parts)        | \$1,000,000                |
| Class IX (Vehicle Parts)        | \$1,000,000                |
| <b>Total MoPA Sustainment</b>   | <b>\$12,000,000</b>        |

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**IV. IMPACT IF NOT FUNDED**

Lack of adequate CTEF funding will jeopardize GoI's ability to consolidate gains, govern sovereign territory, protect its citizens, and improve/maintain critical infrastructure, including ISIS detention facilities. Without continued CTEF funding, the ISF will not build and sustain capabilities to counter ISIS and other violent extremists. Inadequate CTEF funding will directly influence ISF ability to obtain and maintain a sustainable victory over ISIS. Without adequate CTEF funding, the ISF could decay to the type of security nearly overwhelmed by ISIS in 2014, resulting in another iteration of U.S. and Coalition assistance.

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V. SYRIA PROGRAM SUMMARY

The DoD mission in Syria remains the enduring defeat of ISIS. In July 2020, following the conclusion of major combat operations, CJTF-OIR transitioned to Phase IV (Normalize) of the OIR campaign plan. The Coalition continues to pursue the D-ISIS mission by, with, and through vetted Syrian groups and individuals; including the Syrian Democratic Forces (SDF) and its affiliated groups in northeast Syria as well as the Maghawir al-Thawra (MaT) in southeast Syria. These groups remain committed partners eligible for assistance through CTEF.

In FY 2022, DoD will build on prior-year force generation accomplishments with the SDF and the MaT and seek to grow the overall number of vetted Syrian groups and individuals (VSGI) to 20,000 personnel. DoD will leverage previous progress in the campaign that enabled partner forces to liberate more than 17,000 square miles of territory from ISIS with a small footprint of U.S. and Coalition forces. Under this model, DoD will use CTEF to generate partner force combat power and provide support to sustain and enhance partner force efforts against ISIS. DoD will also support ongoing VSGI efforts to recruit, vet, train, and equip additional Syrians who are representative of the broader population and its many ethnic and religious groups.

In FY 2022, DoD plans to develop partner force capabilities through the force generation of Finish Forces and wide-area security forces, as well as continuing operations by, with, and through the MaT in the al-Tanf Garrison (ATG) deconfliction area.

**Finish Force.** Finish Forces will continue to conduct clearance operations, as well as targeting and attacking key ISIS networks. DoD will continue to assist in training and equipping five commando companies and Hzen Anti-Terror (HAT) forces to conduct counter-insurgency operations against ISIS. The commando forces utilize surgical raids and clearance operations to provide security required for the enduring defeat of ISIS. The HAT is responsible for conducting direct action operations against insurgency cells, often in urban areas and in tight quarters.

**Internal Security Forces (InSF).** The InSF will continue to be trained and equipped as a security force for D-ISIS operations. This force provides civil protection and security by manning road checkpoints and conducting inner city patrols to counter ISIS activity. The InSF also provides a disbursed capability for small raids and can function as quick reaction forces.

**Provincial/Regional Internal Security Forces (PrISF).** DoD will continue to train the PrISF to support wide area security and detention facility security for ISIS detainees. This training will continue to provide fixed site, checkpoint, and perimeter security operations for many uninhabited areas that are critical to limiting freedom of movement and preventing conduct of targeted operations by ISIS sleeper cells.

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The PrISF are also responsible for detention facility security and management. The United States maintains that countries of origin should repatriate, prosecute, and, where appropriate, incarcerate their nationals detained by the SDF. Although repatriation of ISIS foreign fighters remains the most durable long-term solution, DoD assistance mitigates the risk of breakouts from SDF detention facilities that could fuel ISIS efforts to reconstitute. The detainee population represents the largest concentration of ISIS fighters globally, and the protection and management of these detainees remain critical to preventing an ISIS resurgence. If not effectively contained, these ISIS fighters could re-emerge as a committed and experienced fighting force applied against Coalition and partner forces.

**Maghawir al-Thawra (MaT).** The MaT remains a key partner for Coalition forces in the ATG deconfliction area in southeast Syria. Coalition forces work by, with, and through the MaT to continue the relentless pursuit of ISIS in key terrain in southeast Syria. In FY 2022, the MaT will require additional equipment and security capabilities to provide for a larger force to mitigate the increased security threat. This vetted partner is the only significant force conducting counter ISIS patrolling and direct action operations in southeast Syria. The MaT also provides force protection for Coalition forces.

**Year Over Year Financial Activity Plan Summary**

| <b>Category (\$ in Millions)</b>           | <b>FY 2020 Actuals</b> | <b>FY 2021 Enacted</b> | <b>FY 2022 Request</b> |
|--|------------------------|------------------------|------------------------|
| Training and Equipping                     | \$87.1                 | \$94.3                 | \$32.1                 |
| Logistical Support, Supplies, and Services | \$21.9                 | \$53.7                 | \$57.3                 |
| Stipends                                   | \$68.0                 | \$48.0                 | \$78.0                 |
| Infrastructure Repair, and Renovation      | \$2.0                  | \$1.0                  | \$2.0                  |
| Sustainment                                | \$21.0                 | \$3.0                  | \$7.6                  |
| <b>TOTAL</b>                               | <b>\$200.0</b>         | <b>\$200.0</b>         | <b>\$177.0</b>         |

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**VI. REQUIREMENTS IN SYRIA BY FINANCIAL ACTIVITY PLAN CATEGORY**

**A. TRAINING AND EQUIPPING:**

Through comprehensive training and equipping efforts, VSGI have proven to be effective combat forces while also providing invaluable force protection to Coalition forces operating in Syria. The strong relationship between Coalition and local partner forces developed not only through partnered D-ISIS operations, but also through transfer of weapons, equipment, and ammunition. The decrease from FY 2021 to FY 2022 budget request is attributable to an update to the SOJTF-OIR operational framework. This framework reflects a shift from partner force counter offensive enablement to partner force sustainment and stability operations.

**Weapons and Ammunition.** Weapons and ammunition estimates are based upon training and operational requirements coupled with procurement lead times. Estimates are based on training and equipping VSGI to counter the continued ISIS threat. Weapons and equipment projections in FY 2022 are predicated on providing support to train and equip 20,000 personnel. An adequate supply of weapons and ammunition are critical to maintain security and prevent an ISIS resurgence. Projected weapons and ammunition support levels account for a transition from major offensive operations to wide area security operations. Lethal and non-lethal equipment sets may include various small arms, low visibility weapons, and ammunition for training and operations.

**Vehicles.** Combat vehicles are the primary method by which partner forces will conduct wide area security operations to detect and target ISIS sleeper cells. As the threat of improvised explosive devices increases, the demand for armored vehicles has increased significantly. These armored vehicles provide basic protection during patrols as well as during intelligence-driven raids. Vehicles lost in the campaign to liberate territory from ISIS have left VSGI in desperate need of additional transportation assets, as their operations have become more decentralized. These operations carry a higher threat due to the small sizes of forces responding to ISIS operations and networks. These armored vehicles provide enhanced force protection that allows VSGI to commit smaller units while still giving them an overmatch capability against ISIS. Additional support vehicles will provide administrative support, logistical operations and security for VSGI to maneuver equipment, supplies, and personnel to different checkpoints and detention facilities within Syria. Mobility is necessary to provide local and area security, locate ISIS networks, and improve conditions to prevent a resurgence.

**Equipment.** Equipment estimates are comprised of individual and collective sets that will provide support for all operations and initiatives. Items provided will outfit wide area security and Finish Forces to conduct both training and subsequent operations.

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| <b>Train and Equip</b>     |                  |                 |                            |
|----------------------------|------------------|-----------------|----------------------------|
| <b>Weapons</b>             | <b>Unit Cost</b> | <b>Quantity</b> | <b>Total Cost Estimate</b> |
| AK-47                      | \$450            | 4,000           | \$1,800,000                |
| DsHK                       | \$13,000         | 100             | \$1,300,000                |
| PKM                        | \$500            | 432             | \$216,000                  |
| Hand Grenade               | \$134            | 4,800           | \$643,200                  |
| <b>Total Weapons</b>       |                  |                 | <b>\$3,959,200</b>         |
| <b>Ammunition</b>          | <b>Unit Cost</b> | <b>Quantity</b> | <b>Total Cost Estimate</b> |
| 12 GAUGE Bean Bag Rounds   | \$3.09           | 1,200           | \$3,708                    |
| 120MM Mortar Rounds        | \$810            | 700             | \$567,000                  |
| 9MM Ball                   | \$0.17           | 350,000         | \$59,500                   |
| Body Practice Hand grenade | \$11.84          | 100             | \$1,184                    |
| CAP Blasting: M18          | \$8.50           | 6,000           | \$51,000                   |
| CAP Blasting: M23          | \$46.00          | 4,320           | \$198,720                  |
| CHG Demo BLK CMP C-4       | \$1,237.00       | 50              | \$61,850                   |
| CORD DET 300ft/BOX         | \$20.00          | 20              | \$400                      |
| CTG 5.56MM Ball 10 CLP     | \$0.35           | 65,000          | \$22,750                   |
| CTG 5.56MM LKD 4-1         | \$0.89           | 10,000          | \$8,900                    |
| CTG 7.62MM 2BLT/750EA      | \$0.86           | 18,000          | \$15,480                   |
| CTG 81MM HE M889A1         | \$322.00         | 100             | \$32,200                   |
| CTG CAL50 M8 200/BOX       | \$3.53           | 2,000           | \$7,060                    |
| DsHK 12.7X108MM            | \$2.84           | 300,000         | \$852,000                  |
| Fuse BLSTG Time M70        | \$0.50           | 48,000          | \$24,000                   |
| Fuze Hand Grenade M228     | \$7.03           | 250             | \$1,758                    |
| Igniter TI BL FU M         | \$3.50           | 3,600           | \$12,600                   |

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| <b>Train and Equip</b>        |                  |                 |                            |
|-------------------------------|------------------|-----------------|----------------------------|
| Mortar Round, 82MM            | \$124.18         | 200             | \$24,836                   |
| RPG-7 Heat Rocket Rounds      | \$293.12         | 1,200           | \$351,744                  |
| Small Arms 7.62X39MM          | \$2.00           | 200,000         | \$400,000                  |
| Small Arms 7.62X54MM          | \$2.00           | 50,000          | \$100,000                  |
| <b>Total Ammunition</b>       |                  |                 | <b>\$2,796,690</b>         |
| <b>Vehicles</b>               | <b>Unit Cost</b> | <b>Quantity</b> | <b>Total Cost Estimate</b> |
| Ambulance                     | \$32,000         | 2               | \$64,000                   |
| Armored Hilux                 | \$90,000         | 100             | \$9,000,000                |
| Cargo Truck (FUSOS)           | \$26,000         | 25              | \$650,000                  |
| Fire Suppression              | \$290,000        | 2               | \$580,000                  |
| Low Vis Vehicles              | \$20,000         | 50              | \$1,000,000                |
| Trucks/SUV                    | \$23,000         | 15              | \$345,000                  |
| Vans                          | \$15,000         | 10              | \$150,000                  |
| Water Trucks                  | \$35,000         | 5               | \$175,000                  |
| <b>Total Vehicles</b>         |                  |                 | <b>\$11,964,000</b>        |
| <b>Equipment</b>              | <b>Unit Cost</b> | <b>Quantity</b> | <b>Total Cost Estimate</b> |
| 1/50,000 Scale Maps           | \$4              | 20,000          | \$80,000                   |
| Air Conditioning Units        | \$250            | 50              | \$12,500                   |
| AK Magazines                  | \$11             | 50,000          | \$550,000                  |
| AK Slings                     | \$24             | 10,000          | \$240,000                  |
| AK Universal Handguard Mount  | \$125            | 100             | \$12,500                   |
| AK-47 Top Cover & Scope Mount | \$170            | 1,000           | \$170,000                  |
| Ballistic Plates              | \$400            | 1,000           | \$400,000                  |
| Belts (Coyote)                | \$15             | 10,000          | \$150,000                  |

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| Train and Equip  |          |        |             |
|--|----------|--------|-------------|
| Binoculars   | \$180    | 500    | \$90,000    |
| Body Armor with Plates (Various Size)                  | \$150    | 1,000  | \$150,000   |
| Body Bags  | \$108    | 50     | \$5,400     |
| Boonie Hat 7"  | \$15     | 5,000  | \$75,000    |
| Boots (Terra Sized)                                    | \$85     | 20,000 | \$1,700,000 |
| Canteens   | \$7      | 1,000  | \$7,000     |
| Compass, magnetic                                      | \$81     | 3,000  | \$243,000   |
| Day Backpack   | \$72     | 5,000  | \$360,000   |
| Duffle bag   | \$36     | 7,500  | \$270,000   |
| Foam Hearing Protection                                | \$1      | 40,000 | \$40,000    |
| Generators (Various Types)                             | \$4,000  | 135    | \$540,000   |
| Grenade Pouches  | \$12     | 20,000 | \$240,000   |
| Handcuffs  | \$50     | 100    | \$5,000     |
| Headlamp w/ Re-chargeable batteries                    | \$30     | 1,000  | \$30,000    |
| Helmet (Ballistic Armor Co, High Cut Ballistic Helmet) | \$325    | 1,000  | \$325,000   |
| Hygiene Kits   | \$25     | 1,000  | \$25,000    |
| Individual First Aid Kit                               | \$100    | 15,000 | \$1,500,000 |
| Jumpsuits  | \$17     | 10,000 | \$170,000   |
| Litters  | \$250    | 250    | \$62,500    |
| Magazine Pouches                                       | \$12     | 20,000 | \$240,000   |
| Mattress   | \$82     | 5,000  | \$410,000   |
| Metal Detector Wand                                    | \$210    | 50     | \$10,500    |
| Minehound Metal Detector                               | \$1,200  | 10     | \$12,000    |
| Night Vision Devices                                   | \$12,000 | 100    | \$1,200,000 |

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| Train and Equip                         |          |        |                     |
|---|----------|--------|---------------------|
| Notebooks                               | \$1      | 20,000 | \$20,000            |
| Pens                                    | \$1      | 20,000 | \$20,000            |
| PEQ-2 Lasers                            | \$2,000  | 50     | \$100,000           |
| Poncho                                  | \$50     | 5,000  | \$250,000           |
| Protective Gas Mask                     | \$440    | 1,000  | \$440,000           |
| Quadcopters/UAV                         | \$1,500  | 50     | \$75,000            |
| Radios                                  | \$775    | 1,000  | \$775,000           |
| Relocatable Buildings                   | \$15,000 | 50     | \$750,000           |
| Repeaters                               | \$3,300  | 50     | \$165,000           |
| S&M RM-10 Weapon Mounted LED Flashlight | \$55     | 1,000  | \$55,000            |
| Sandals (Terra Sized)                   | \$1      | 20,420 | \$20,420            |
| Spike Strips                            | \$114    | 500    | \$57,000            |
| Surveillance Camera                     | \$95     | 200    | \$19,000            |
| Televisions                             | \$200    | 20     | \$4,000             |
| T-Shirts (Terra Sized)                  | \$4      | 8,000  | \$32,000            |
| Underwear                               | \$10     | 20,000 | \$200,000           |
| Uniforms Top & Bottoms (S/M/L Gray)     | \$32     | 8,000  | \$256,000           |
| Vehicle Inspection Mirrors              | \$30     | 250    | \$7,500             |
| Waterproof Bag                          | \$19     | 5,000  | \$95,000            |
| Weapons Cleaning Kit                    | \$13     | 20,000 | \$260,000           |
| Winter Jackets (Tan, Terra Sized)       | \$30     | 8,000  | \$240,000           |
| Wool Blanket                            | \$16     | 10,000 | \$160,000           |
| Wool Socks                              | \$2      | 20,000 | \$40,000            |
| <b>Total Equipment</b>                  |          |        | <b>\$13,366,320</b> |

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|                              |                     |
|------------------------------|---------------------|
| <b>Total Train and Equip</b> | <b>\$32,086,210</b> |
|------------------------------|---------------------|

**B. LOGISTICS SUPPORT, SUPPLIES, AND SERVICES**

The increase from the FY 2021 to FY 2022 budget request is attributable to an increase in logistical sustainment throughout Syria. VSGI operate in austere environments that have limited infrastructure. DoD funds basic life support (BLS) services at partner force operating bases and detention facility sites. BLS contracts provide partner forces with basic services, including subsistence, latrines, and power generation. Furthermore, due to SARS-CoV-2 outbreak, COVID-19 supplies will help reduce the spread of this virus within detention facilities and preserve guard force readiness to respond to riots or breakout attempts. Air transportation continues to be critical to the logistics system due to political restrictions at multiple international borders. Ground transportation serves as the primary method for sustainment of VSGI.

| <b>Logistical Support, Supplies, and Services</b> |                  |                 |                            |
|---|------------------|-----------------|----------------------------|
| <b>Requirements</b>                               | <b>Unit Cost</b> | <b>Quantity</b> | <b>Total Cost Estimate</b> |
| 1209 Contracted Logistics Support                 | \$8,100,000      | 1               | \$8,100,000                |
| Airdrop Rigging                                   | \$3,124          | 151             | \$471,724                  |
| Biometrics Enrollment                             | \$10,000         | 1               | \$10,000                   |
| COVID 19 Supplies                                 | \$200,000        | 5               | \$1,000,000                |
| Force Protection Requirements                     | \$6,700,000      | 1               | \$6,700,000                |
| MaT Detainee Class 1 Support                      | \$66,000         | 26              | \$1,716,000                |
| MaT Fighter Class 1 Support                       | \$110,820        | 26              | \$2,881,320                |
| Medical Equipment                                 | \$1,000,000      | 2               | \$2,000,000                |
| Prison BLS  | \$5,025,000      | 2               | \$10,050,000               |
| SOFA Contracted Logistics Support                 | \$366,000        | 1               | \$366,000                  |
| SPAWAR/RAAVAK                                     | \$2,000,000      | 1               | \$2,000,000                |
| Transportation/Shipping Costs                     | \$20,000,000     | 1               | \$20,000,000               |



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| <b>Logistical Support, Supplies, and Services</b>       |             |   |                     |
|---|-------------|---|---------------------|
| VSGI Thuraya & Iridium Airtime Contract                 | \$2,000,000 | 1 | \$2,000,000         |
| <b>Total Logistical Support, Supplies, and Services</b> |             |   | <b>\$57,295,044</b> |

**C. STIPENDS**

Stipend payments enable VSGI to attract and retain personnel. The FY 2022 request reflects an increase in average monthly stipend payment amounts, compared to the FY 2021 request, to support continued demand for detention facility support. Stipends are contingent on battlefield effectiveness, proper use of training and equipment, prison population security, and compliance with the Law of Armed Conflict and respecting human rights.

| <b>Stipends</b>             |                  |                 |                            |
|-----------------------------|------------------|-----------------|----------------------------|
| <b>Stipends</b>             | <b>Unit Cost</b> | <b>Quantity</b> | <b>Total Cost Estimate</b> |
| Stipends (Monthly Payments) | \$6,500,000      | 12              | \$78,000,000               |
| <b>Total VSGI Stipends</b>  |                  |                 | <b>\$78,000,000</b>        |

**D. INFRASTRUCTURE, REPAIRS, AND RENOVATIONS**

Repairs to, renovations of, and construction of facilities and infrastructure support partner forces and mitigate the risk of breakouts from detention facilities that could fuel ISIS efforts to reconstitute. Proposed projects include repair and renovation of buildings for operations centers, living quarters, detention facilities, outposts, and headquarters. In addition, DoD projects new construction opportunities as a consequence of consolidating detention facilities for fortification and humane treatment. Degraded infrastructures impair force protection, which limit operations against ISIS.

| <b>Infrastructure Repair and Renovation</b>       |                  |                 |                            |
|---|------------------|-----------------|----------------------------|
| <b>Infrastructure</b>                             | <b>Unit Cost</b> | <b>Quantity</b> | <b>Total Cost Estimate</b> |
| Repair and Renovation                             | \$500,000        | 4               | \$2,000,000                |
| <b>Total Infrastructure Repair and Renovation</b> |                  |                 | <b>\$2,000,000</b>         |

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**E. SUSTAINMENT**

Sustainment remains a key factor to the continuing management of previously transferred vehicles and equipment. Costs to maintain operations include sustainment of heavy equipment, vehicles, detention centers, and weapons. Facility sustainment and operating costs include basic provisions required for ongoing operations to enable the enduring defeat of ISIS. Failure to sustain weapons and critical infrastructures such as detention centers increase the likelihood of detainees escaping, fueling ISIS efforts to reconstitute.

| <b>Finish Force Sustainment</b>        |                            |
|--|----------------------------|
| <b>Requirements</b>                    | <b>Total Cost Estimate</b> |
| Class II (Clothing, OCIE, Electronics) | \$250,000                  |
| Class IV (Construction Material)       | \$100,000                  |
| Class VIII (Medical Material)          | \$200,000                  |
| Class IX (Weapons Parts)               | \$150,000                  |
| Class IX (Vehicle Parts)               | \$100,000                  |
| <b>Total Finish Force Sustainment</b>  | <b>\$800,000</b>           |

| <b>SDF Sustainment</b>                 |                            |
|--|----------------------------|
| <b>Requirements</b>                    | <b>Total Cost Estimate</b> |
| Class II (Clothing, OCIE, Electronics) | \$200,000                  |
| Class IV (Construction Material)       | \$100,000                  |
| Class VIII (Medical Material)          | \$200,000                  |
| Class IX (Weapons Parts)               | \$100,000                  |
| Class IX (Vehicle Parts)               | \$100,000                  |
| <b>Total SDF Sustainment</b>           | <b>\$700,000</b>           |

| <b>InSF Sustainment</b>                |                            |
|--|----------------------------|
| <b>Requirements</b>                    | <b>Total Cost Estimate</b> |
| Class II (Clothing, OCIE, Electronics) | \$420,000                  |
| Class IV (Construction Material)       | \$150,000                  |

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| <b>InSF Sustainment</b>       |                    |
|-------------------------------|--------------------|
| Class VIII (Medical Material) | \$300,000          |
| Class IX (Weapons Parts)      | \$750,000          |
| Class IX (Vehicle Parts)      | \$700,000          |
| <b>Total InSF Sustainment</b> | <b>\$2,320,000</b> |

| <b>PrISF Sustainment</b>         |                            |
|----------------------------------|----------------------------|
| <b>Requirements</b>              | <b>Total Cost Estimate</b> |
| Class I (Substance)              | \$400,000                  |
| Class II (Clothing, OCIE)        | \$200,000                  |
| Class IV (Construction Material) | \$450,000                  |
| Class VIII (Medical Material)    | \$300,000                  |
| Class IX (Weapons Parts)         | \$750,000                  |
| Class IX (Vehicle Parts)         | \$700,000                  |
| <b>Total PRISF Sustainment</b>   | <b>\$2,800,000</b>         |

| <b>MaT Sustainment</b>           |                            |
|----------------------------------|----------------------------|
| <b>Requirements</b>              | <b>Total Cost Estimate</b> |
| Class I (Substance)              | \$100,000                  |
| Class IV (Construction Material) | \$200,000                  |
| Class VIII (Medical Material)    | \$200,000                  |
| Class IX (Weapons Parts)         | \$250,000                  |
| Class IX (Vehicle Parts)         | \$250,000                  |
| <b>Total MaT Sustainment</b>     | <b>\$1,000,000</b>         |
| <b>Total Sustainment</b>         | <b>\$7,620,000</b>         |

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**VII. IMPACT IF NOT FUNDED**

CTEF supports efforts to enable the enduring defeat of ISIS and further U.S. objectives in Syria. CTEF enables DoD to effectively support local forces in the fight against ISIS. If CTEF is not adequately funded, partner forces will receive reduced operational equipping and sustainment support, increasing the probability of an ISIS resurgence that increases the threat to the United States and its interests, produces large-scale human suffering, and induces greater refugee flows that destabilize the region. Failure to fund requirements for secure and humane detention of captured ISIS fighters in northeast Syria will lead to an increased risk of breakouts and ISIS reconstitution. The FY 2022 CTEF budget request supports a comprehensive, multi-year D-ISIS strategy to enable the enduring defeat of ISIS and prevent outbreak of broader regional conflict.